



Five Year Plan for Glebe Park

2010-2015

Planning Information Report



Prepared for:

Glebe Park Committee

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INTRODUCTION

Glebe Park is a valuable asset of the Municipality of Dysart et al. The management of the Park is guided by the Glebe Park Committee. This group of dedicated individuals who represent the key stakeholder groups is looking towards the next five years of stewardship and development of Glebe Park. The committee wants to undertake this work in a responsible, thoughtful and cost effective manner and to have a clear plan in place so that priorities can be set to guide decision-making regarding the development and management of Glebe Park.

To assist in this planning process, the committee has contracted the services of Glenside Ecological Services Limited to prepare a Planning Information Report that will provide the foundation for a 5 Year Park Management Plan for Glebe Park. Barrie Martin, representing Glenside Ecological Services was the lead consultant for the project.

PURPOSE

The purpose of this document is to provide critical planning information for the future development of Glebe Park. More specifically this document provides:

- A summary of activity in Glebe Park over the past 5 years;
- A synthesis and analysis of existing information;
- A discussion about potential future activity in the park; and
- Recommendations and suggested next steps.

This planning information provides background information and a status report for a management plan that is to be developed by the Glebe Park Committee.

METHODOLOGY

The development of this planning report involved the following steps:

- Meeting with Glebe Park Committee to review Terms of Reference and solicit initial input;
- Obtaining and reviewing all information and documents pertaining to Glebe Park including previous plans and reports, minutes of meetings, and agreements;
- Interviewing all Committee members regarding their organization's activities and plans for Glebe Park;
- Consulting with Municipal staff including the Planner, GIS Specialist, Roads Supervisor and the CAO;
- Consolidating, summarizing, synthesizing, analyzing and preparing a first draft of the report;
- Presenting draft of report to committee on August 11, 2009 to get initial reaction and input;



- Incorporating input and preparing a final draft;
- Presenting final draft to Committee on September 15, 2009 for review; and
- Incorporating changes and submit final report.

OVERVIEW OF GLEBE PARK

GENERAL DESCRIPTION

Glebe Park is a public recreation area located in the Municipality of Dysart within the Village of Haliburton. The Park is approximately 60.7 hectares or 150 acres in size including lands in Lots 12 and 13, Concession 10. The Park is adjacent to Sir Sandford Fleming College's (SSFC) School of the Arts.

The Municipality of Dysart et al acquired the land in 1968 for recreational purposes. In 2003, 22 acres of the land was conveyed to Sir Sandford Fleming College (SSFC) to develop a School of the Arts.

The Park is in close proximity to the rest of the village and is centrally located within the County of Haliburton. It can be accessed by a good network of roads coming to Haliburton and by entrances at the SSFC campus and the Haliburton Highlands Museum. It can also be accessed by bicycle and on foot by way of the Head Lake Trail and the Glebe Road.

The Park is a natural area covered with hardwood and mixed forest types with some open areas and is further characterized by rugged hills and typical glacial landforms. It also includes a section of shoreline along Head Lake. The southern section along the lake and adjacent to SSFC is relatively flat; the north section is heavily forested with steep slopes.

Glebe Park offers a variety of activities, trails, and attractions that are used by residents of and visitors to Haliburton.

KEY STAKEHOLDERS

Management of Glebe Park is the responsibility of the Municipal of Dysart et al. In 2002, the Municipality formed the Glebe Park Committee to provide advice on the development and management of the Park. Table 1 lists the Key Stakeholder Groups and the individuals who are currently representing their respective organizations.



Table 1: Glebe Park Key Stakeholder Groups

Name	Type	Representative	Role & Responsibilities
Halbiem Neighbourhood Association	Not-for-Profit	Joan Willhelm	Represent the interests and concerns of residents living in the Halbiem subdivision adjacent to Glebe Park..
Haliburton County Snowmobile Association	Not-for-Profit	Peter Overington	Maintains 350 km of groomed snowmobiling trails in Haliburton County including a section within Glebe Park.
Haliburton Highlands Museum Board	Committee of Council	Tom Ballantine	Manages historical resources, museum and heritage buildings located in Glebe Park and interprets local history to the public.
Haliburton Highlands Trails & Tours Network	Not-for-Profit	John McDonald	Dedicated to the development and promotion of trails and tours in Haliburton County.
Haliburton Nordic Trails Association	Not-for-Profit	John McDonald	Maintains 100km of groomed cross country ski trails in Haliburton County including a 10km competitive trail, and a 1.5 km lighted loop in Glebe Park.
Haliburton Sculpture Forest	Not-for-Profit	Jim Blake	Develops and maintains a unique outdoor collection of sculptures within Glebe Park.
Head Lake Trail Committee	Committee of Council	Sue Shikaze	Develops and maintains a 1 km section of trail of the Head Lake Trail within Glebe Park.
Municipality of Dysart	Municipal Government	Andrea Roberts & Bill Davis	Local Municipality who owns and operates Glebe Park.
Sir Sanford Fleming College - Haliburton	Educational Institution	Ted Brandon	Community College and School of the Arts located adjacent to Glebe Park.



PERMITTED USES

The *Official Plan for the Municipality of Dysart et al* (approved in March, 11, 2004), designates Glebe Park as a Public Recreation Area. According to the Official Plan, Public Recreation Areas consist of park and recreational trail lands owned by the Municipality of Dysart et al. These lands are dedicated to public use and enjoyment. Only park and open space uses, including recreational facilities, are permitted.

Use of Glebe Park is further defined by the Municipality's Comprehensive Zoning By-Law 2005-120 (approved December 11, 2005). By-Law 2005-120 as amended, zones Glebe Park as Rural Institutional 2 Exception (IR-2). This zoning regulates the permitted uses. The permitted uses for Glebe Park are as follows:

- *a museum;*
- *a public park;*
- *a public use ;and*
- *a school.*

As well, the General Provisions of the By-Law permit recreational trails.

Glebe Park is classified and regulated as a *park* through the Municipality's planning documents. Currently there is no management or operational plan guiding development and activity within the Park.

The area west and adjacent to Glebe Park is owned and occupied by the SSFC School of the Arts and is also part of the same Rural Institutional 2 Exception Zone.

CURRENT USES

Glebe Park accommodates a wide variety of recreational and educational uses which are supported and served by several key features including trail systems, institutions, natural features, and various amenities. These features are listed in Table 2. All current uses are compatible with the permitted uses identified in Municipality's planning documents. Based on research to date, all current uses appear to be compatible with each other due to spatial and temporal arrangements and the collaborative efforts of the Glebe Park Committee.

It should be noted that the Sir Sandford Fleming College property is separate and adjacent to Glebe Park and that the College operates independently of the Park. That said, the College and Park are inextricably linked and enjoy mutual benefits from the relationship. Glebe Park provides the College and its users access to recreation and cultural activities, natural areas, and learning spaces. SSFC provides Glebe Park with users, programming, parking and other amenities. In many ways, SSFC manages its land as parkland that is influenced to a significant degree by activities of the Glebe Park Committee. Given this relationship of common use and the public perception that SSFC is part of Glebe Park, this document treats SSFC as a use, attribute, and a key partner of the Municipality and Park.



Table 2: Current Uses

Uses	Attributes and Attractions	Other Infrastructure and Capital
<ul style="list-style-type: none"> ○ Arts education ○ Cross Country Skiing ○ Heritage Interpretation ○ Nature Interpretation ○ Hiking/Walking ○ Snowmobiling ○ Snowshoeing ○ Tobogganing ○ Meetings/workshops, conferences ○ Special events 	<ul style="list-style-type: none"> ○ Haliburton School of the Arts ○ Sculpture Forest ○ Cross country ski trails (10 km) ○ Haliburton Highlands Museum ○ Arboretum Trail (under development) ○ Section of Head Lake Trail (1.1 km) ○ Section of HCSA snowmobile trail (.5 km) ○ Snowshoeing Trail (.75 km) ○ Tobogganing Hill ○ Displays/ Exhibits ○ Archives ○ 144.1 acres/58.3 hectares of forest land ○ 4.2 acres/1.7 hectares of open space ○ 125.7 feet/38.3 metres of shoreline 	<ul style="list-style-type: none"> ○ 18 Sculptures; two one-of-a-kind benches ○ Club House ○ Storage buildings ○ Night lighting for ski trails ○ Heritage buildings ○ Washrooms (limited access) ○ Portable Toilet (winter only) ○ Shoreline Viewing Platform ○ Parking capacity for 157 vehicles plus 5 spaces for disabled persons ○ Signage

Historically, there have been other uses of Glebe Park including forestry operations. A commercial cut in 2004 and a tending cut in 2007 and 2008 was conducted to improve forest health and safety in both Glebe Park and the SSFC property. The Official Plan states that the authority for managing Public Recreation Areas will observe the County of Haliburton Tree Cutting By-law and it is expected that in extensive use areas, tree cutting, and site alteration will be minimal, except for more intensive tree cutting authorized under a forest management plan approved by the Municipality. There are currently no plans by the Municipality to conduct forestry operations in the future.

LEVELS OF USE

Understanding the nature and scope of use is critical information for shaping the future development of Glebe Park. Unfortunately, there is limited data on the types and numbers of people who use the Park. The information that is available is summarized in the table below. At best, the numbers provided are estimates based on registration, guest books, and membership and ticket sales.



In the absence of good park use data, it appears that use of the Park is relatively low, although informal observations suggest that use of the Park is increasing. Determining the current level of use and setting targets and managing future levels of use is essential for avoiding the impacts of too many users on Glebe Park and SSFC.

Table 3: Levels of Use

Type of Use	2005	2006	2007	2008	2009	Total	Comments
X Country Skiing	4475	4475	4475	4475	4475	22,375	
Snowmobiling	n/a	n/a	n/a	n/a	n/a	n/a	Info not available
Snowshoeing	n/a	n/a	n/a	n/a	n/a	n/a	Info not available
Tobogganing	n/a	n/a	n/a	n/a	n/a	n/a	Info not available
Mountain Biking	n/a	n/a	n/a	n/a	n/a	n/a	Info not available
Walking/Hiking	n/a	n/a	n/a	n/a	n/a	n/a	Info not available
Sculpture Forest	5000	7000	9000	10000	12000	43000	general attendance
Guided Walks	n/a	n/a	n/a	n/a	n/a	n/a	other walks
Museum Visits	3309	3430	3736	3752	3121*	17348	* as of Sept 2009
Students enrolled	n/a	n/a	n/a	n/a	n/a	n/a	SSFC
School use	n/a	n/a	n/a	n/a	n/a	n/a	tours, meetings,
Special events	n/a	n/a	n/a	n/a	n/a	n/a	Info not available
Other	n/a	n/a	n/a	n/a	n/a	n/a	Info not available
TOTAL	12784	14905	15211	18227	19596	82723	

INFORMATION AND COMMUNICATIONS

MATERIALS AND MEDIA

A review of materials and media that provide information and promote Glebe Park reveals the following:

- Individual user groups and other organizations have developed materials and media pertaining to Glebe Park including but not limited to:
 - Haliburton Highlands Trails and Tours Network brochures, e.g. snowshoeing brochure, and web site - www.trailsandtours.com; and
 - Haliburton Sculpture Forest Brochure and web site - www.haliburtonsculptureforest.ca.



- Reference to Glebe Park is notably absent in several publications and media including but not limited to:
 - Municipality of Dysart et al web site - www.dysartetal.ca;
 - Haliburton Highlands Destination Guide; and
 - Haliburton County Map (Millhouse Maps).
- There are no materials or media that promote Glebe Park exclusively.
- There is no marketing plan for Glebe Park.

MAPS AND INVENTORIES

A review of maps depicting Glebe Park reveals the following:

- Individual user groups and other organizations have developed maps that depict Glebe Park including:
 - Haliburton County Travel Map;
 - Walk, Bike & Be Active in Haliburton Village map;
 - Haliburton Nordic Trails Association Cross Country Skiing map; and
 - Sculpture Forest brochure.
- While some user groups have mapped trails and some features using GPS technology there is currently no comprehensive database and map in Dysart's GIS system according to the Municipality's GIS Specialist. There are, however, plans to map features in all parks in the Municipality.

A review of other information essential to park management, resource protection, and natural and cultural education reveals there is no comprehensive inventory of trails, recreational assets, natural and cultural features, flora and fauna, ecological functions, and other amenities stored in one database.

SIGNAGE

A review of signage within and for Glebe Park reveals the following:

- A variety of signage "systems" have been employed by the individual users groups resulting in inconsistencies in appearance and function. There has been some progress in developing "universal" signage, e.g., signs on Hwy 118 indicating the location of the Park.
- The regulatory signage used by the Haliburton County Snowmobile Association and as required by the Ontario Federation of Snowmobile Club's risk management policy, cannot be changed. Other types, e.g., information signs, can be used.
- There is a need for more information and way finding signs at entrances and throughout the Park.



GOVERNANCE

The overall authority for managing Glebe Park rests with the Municipality of Dysart et al. The primary function of the Glebe Park Committee is to provide information, advice and recommendations for the management and development of the Park. Any decisions regarding Glebe Park must be made by a resolution of Council.

In addition to its advisory role, the Committee, according to its members, is also an effective forum for information sharing and reducing and resolving issues.

The Glebe Park Committee consists of 7 users groups, two committees of Council (Head Lake Trail and the Museum) and the Municipality of Dysart et al. See Table 1 for a list of current user groups and representatives. The current primary uses - snowmobiling, cross-country skiing, Head Lake Trail, Sculpture Forest, Museum, School of the Arts - are formally represented by an organization or committee. Other secondary and potential uses such as snowshoeing, mountain biking and hiking on ski trails are not represented.

The Committee meets 4 times per year and for special meetings as required. Municipal Councillors and staff receive minutes from all meetings and receive delegations with updates or requests for approval and support, as necessary.

Currently, there are no Terms of Reference for the Committee.

The Park is also governed, to some extent, through agreements as follows:

- The Municipality has entered into a site plan agreement with Sir Sandford Fleming College to regulate development and use of the college property;
- The Municipality has also entered into an agreement with Sir Sandford Fleming College regarding the use of trails;
- The Sculpture Forest has a land use agreement with Sir Sandford Fleming College and the Municipality;
- The Haliburton Nordic Trails Association has a land use agreement with Sir Sandford Fleming College and the Municipality; and
- The Haliburton County Snowmobile Association has a land use agreement with the Municipality.

REVIEW AND ANALYSIS OF CONSULTATION

COMMUNITY FORUM

The Glebe Park committee convened a special meeting on September 14, 2008. The purpose of the meeting was to solicit public input into the future development of Glebe Park. Fifteen members of the public representing a variety of interests were in attendance in addition to eight Committee members. Participants were asked the following:

1. What do they like about the park and what vision they might have for its future?



2. What are their dislikes and what are their suggestions for improvement?

Delegations were also heard from the Museum Board, Head Lake Trail and Peter Brogden. Detailed notes were taken and the key points made during the meeting are captured in Table 4.

MEETINGS

On June 9, 2009 the Consultant attended an initial meeting of the Glebe Park Committee to discuss the Terms of Reference for the project and to solicit some initial input from committee members. Each representative presented a brief synopsis of recent activity and plans for the future. The key points are incorporated into Table 4. The Consultant also attended a second meeting on August 11, 2009 to present progress to date and receive additional information.

INTERVIEWS

Over the course of two weeks in July 2009, the Consultant met with each committee member and asked them the following questions:

1. What do you feel are the strengths of Glebe Park in today's context?
2. What do you feel are its weaknesses?
3. What do you feel are the current threats or challenges facing the Glebe Park and its development?
4. What do you feel are the opportunities for Glebe Park and its development?
5. What plans does your organization/program have for Glebe Park in the next 5 years?
6. Beyond the needs of your organization, what else should happen in Glebe Park?

The answers were consolidated into Table 4 along with the input from the community forum and meetings with the Glebe Park Committee.

SUMMARY AND ANALYSIS

Table 4 summarizes the input received during the public forum (September 2008), the initial project meeting, and from the interviews with the Committee. The information was interpreted and organized by strengths, weaknesses, challenges, and opportunities – A SWOT Analysis. The numbers in brackets indicate the number of times a comment was expressed.



Table 4: SWOT Summary

	Strengths	Weaknesses	Opportunities	Threats
Use	<ul style="list-style-type: none"> ○ Variety of uses (3) ○ Increased use (2) ○ Open to public (3) ○ Compatibility of uses ○ Effective use of space ○ Suitable for use by seniors ○ No issues with neighbourhood ○ Events (skiing) ○ Use by students ○ Serenity (2) ○ Scenery ○ Accessible at no cost ○ Challenging nature of ski trails 	<ul style="list-style-type: none"> ○ Underutilized in snow free months (3) ○ Ski trails too challenging for novice and senior skiers ○ Not enough hiking trails ○ No mountain biking opportunities ○ Presence of motorized trail ○ Uncertainty of land use designation ○ No long term forest management plan ○ Future of logging uncertain ○ Challenging for children & seniors ○ No speed control ○ Limited value for special events 	<ul style="list-style-type: none"> ○ Interest in more snowshoeing, hiking and mountain biking opportunities (2) ○ Interest and potential for other recreation services, e.g. ball diamond ○ More use of park ○ Tourism potential ○ More high standard ski races 	<ul style="list-style-type: none"> ○ Potential development incompatible with existing uses ○ Expectation that Park will offer something for everyone ○ Suitability of Park for hiking and mountain biking is unknown ○ Impact of increased use & development on forest health unknown
Attributes/ attractions	<ul style="list-style-type: none"> ○ Location (3) ○ Proximity - village (3) ○ Access - college (3) ○ Variety (2) ○ Availability ○ Access to natural areas ○ Size of area 	<ul style="list-style-type: none"> ○ Grounds and aesthetics lacking and not well maintained (4) ○ Not enough access to lake ○ Lack of good features along existing ski trails for good hiking 		<ul style="list-style-type: none"> ○ Future development constrained by landscape & natural areas
Infrastructure	<ul style="list-style-type: none"> ○ Viewing platform ○ Parking 	<ul style="list-style-type: none"> ○ Signage in Park (4) ○ Signage to Park (3) ○ Entrances to Park (3) ○ Entrance to Museum ○ Gates and traffic control ○ Museum parking and 		<ul style="list-style-type: none"> ○ Parking capacity and design

		<p>roadway not delineated</p> <ul style="list-style-type: none"> ○ No public washrooms beyond SFFC and Museum hours ○ Lack of access for persons with disabilities 		
Governance	<ul style="list-style-type: none"> ○ The committee itself (4) ○ Positive working relationships ○ Work done to date 	<ul style="list-style-type: none"> ○ Exact role of committee not clear (3) ○ Lack of funding (2) ○ Lack of municipal support (2) ○ Committee has not accomplished much (3) ○ Laissez-faire style of management ○ Lack of an integrated approach to management ○ No organization to represent hiking and mountain biking ○ Relationship to Municipality is unclear ○ No Municipal Parks and Recreation Department ○ Lack of representation for some uses 	<ul style="list-style-type: none"> ○ Potential to engage other organizations as user groups to manage, and be responsible for other uses (2) 	<ul style="list-style-type: none"> ○ Lack of funding for Park (3) ○ Lack of funding for Museum ○ Reliance on other organizations ○ Committee's own development and effectiveness ○ Temptation of taking on new projects before completing current projects ○ No one to assume responsibility for hiking and mtn. biking trails ○ Uncertainty of Municipality's plans for recreation beyond Glebe Park
○ Other	<ul style="list-style-type: none"> ○ Volunteers & effort 	<ul style="list-style-type: none"> ○ No information available (2) ○ Park not promoted (2) ○ No vision for park (2) ○ No long term plan (2) ○ Incomplete projects ○ Current uses and terrain limits future development 		<ul style="list-style-type: none"> ○ Lack of insurance coverage for hiking and biking on private land within park ○ Unknowns, e.g. future of museum, logging (2)



The key findings of the consultations and SWOT analysis are as follows:

STRENGTHS

- Glebe Park is a valuable asset that provides the public access to natural spaces, attractions, recreation and education facilities, and a variety of compatible uses in close proximity to the Village of Haliburton.
- The Park provides a destination and activities for a wide range of users on a year round basis.
- The “attractions” such as the School of the Arts, Sculpture Forest, and Museum help increase use of Glebe Park, and in turn, the Park and its activities draw people to these facilities.
- There is recognition that winter activities are well developed and that the ski events contribute significantly to the local economy.
- Much of the Park’s success to date can be attributed to the huge volunteer effort of stakeholder groups thus indicating a strong public interest.
- The Glebe Park Committee has been effective to date in its advisory role and in fostering communication and collaboration among users groups.

WEAKNESSES

- Glebe Park is underutilized in the snow free months.
- Concerns related to the uncertainty of land use designations and possibilities of future logging operations persist.
- Aesthetics and maintenance of the Park needs improvement.
- There is a significant need for more and better signage that is consistent in appearance and function.
- Entrances to park need to be more visible, welcoming and aesthetically pleasing; and better delineated.
- Lack of public washrooms beyond those available during College and Museum hours.
- Lack of access for persons with disabilities.
- There is no vision, long term management plan or proactive approach to developing the Park.
- The funding for park development and maintenance is insufficient.
- There is no municipal recreation department to support the efforts of the Committee and provide a bigger picture context for recreation in the Municipality.
- The Park is not promoted as a destination.



OPPORTUNITIES

- Potential and interest to develop more trail activities such as mountain biking, and more snowshoeing and hiking.
- Potential and interest to develop other recreation facilities and activities.
- Potential to engage other organizations as user groups to manage and be responsible for other uses.
- Increase use of park by residents and tourists.
- There is interest and effort to upgrade ski trails to international standards and further develop winter activities including ski trails better suited to novices and seniors, and more snowshoeing trails.
- There is considerable interest in further developing the trails for non-motorized activities such as mountain biking and additional hiking; and other activities such as a ball diamond, swimming, and picnic area.

THREATS

- Lack of funding for existing facilities and programs, e.g. Museum, and future development is seen as the biggest threat.
- Suggested future development and proposed new uses may be incompatible with existing uses.
- Impact of increased use & development on forest health is unknown.
- Parking capacity and design may limit increased use of park.
- Reliance on other organizations to manage and operate aspects of the Park.
- Committee's own development and effectiveness.
- Temptation of taking on new projects before completing current projects.
- No organization to assume responsibility for hiking and mountain biking trails.
- Uncertainty of the Municipality's plans for recreation beyond Glebe Park.
- Uncertainty of the Municipality's plans for logging operations in the Park.
- Uncertainty of the Municipality's plans for the Museum.
- Lack of insurance coverage for hiking and biking on the ski trails private land adjacent to the Park.



REVIEW AND ANALYSIS OF GLEBE PARK DEVELOPMENT

This section examines development of Glebe Park including previous plans for development, work accomplished during the past 5 years, and plans for future development.

GLEBE PARK TRAILS STRATEGY AND ACTION PLAN – APRIL 2004

Since its establishment there have been several attempts to plan the development of Glebe Park. For example, in 1971, a master plan entitled *Glebe Centennial Park Development Plan and Report*, was produced. More recently, in 2003 when the Dysart et al Municipal Council agreed to grant 20 acres of land to Sir Sandford Fleming College for the new campus it also commissioned the development of a *Glebe Park Trails Strategy and Action Plan* to address the significant trail management issues in Glebe Park and its relationship to the College. The stated purpose of the plan was “to provide guidance to the municipality, interest groups, and individuals to implement on-the-ground actions and resource protection measures relative to trail use in Glebe Park”.

Table 5 lists all of the recommended actions from the *Glebe Park Trails Strategy and Action Plan* and what the current status of each action is. Items marked with * were recommended as required first year actions. Items in bold are actions identified by the Consultant as being still relevant (and not yet completed) in the current context.

Table 5: Glebe Park Trails Strategy and Action Plan - Progress to Date

ENHANCEMENT OF MUNICIPAL TRAIL MANAGEMENT		
Required Actions	Status	Comments
○ Establish a recognized (municipal appointed) Glebe Park Advisory Committee (GPAC) *	Completed	
○ GPAC will implement this Plan by establishing priorities. *	Not Done	
○ Municipality of Dysart et al will identify a Trails contact person and department (such as planning) within the municipality organization. This person and department will be responsible for Trail related activities throughout the Municipality. *	Some progress	Council members have been assigned to GPAC, Head Lake Trail committee, and Museum Board
MUNICIPAL COMMUNICATION		
Required Actions	Status	Comments
○ Develop/adopt, in cooperation with trail stakeholders, an effective and unified trail ethic message(s).	Not Done	
○ Incorporate ethic messages into municipality's trail (park)-related communications and posted at key locations in the park.	Not Done	
○ Develop and deliver through a public outreach program, messages related to ethics and responsible use of trails.	Not Done	



○ Encourage and support organizations that are willing to produce information and interpretative programs with accurate information and consistent messages that portray trail use opportunities within Glebe Park.	Not Done	
○ Develop more detailed descriptions of trail use areas for year round use of the trails (such as % grade, time frame, skill level) that will allow the public to determine the appropriate route for their individual recreational interests and abilities.	Not Done	
○ Encourage and support a clear and consistent method of on-the-ground route identification and signage as identified in the Trail Development Template prepared by HHTTN.	Not Done	
○ Identify training needs, available training courses, and develop new training, if needed, in cooperation with other stakeholders in recreation trails.	Not Done	
○ Encourage the Trails and Tours Network to develop a Recreational Trails for Managers course.	Not Done	
○ Incorporate “Procedures for Community-Based Trail Planning and Development Initiatives” recreational trails designation process as an element of the trail planning and training.	Not Done	
○ Develop training courses specific to the process required for completing and implementing Glebe Park Trail Strategy such as signage standards, kiosk construction.	Not Done	
○ Develop interpretive training related to appropriate recreational trail use, for visitors, contact staff, and volunteers.	Not Done	
○ Partner with Sir Sandford Fleming College, Ecotourism and Adventure Tourism Programs to develop interpretive themes and messages.	Not Done	
○ Develop interpretive outreach material for schools and visitors about the recreational trails in Glebe Park by producing such items as audiotapes, brochures, and posters.	Not Done	
○ Partner with community associations/groups, retailers, resorts/inns and government organizations to better distribute interpretive materials to recreational trail users.	Not Done	
○ Promote use of trails to schools for environmental education.	Not Done	
○ At the trailhead (kiosks) or other strategic locations a listing	Not Done	



of services available locally should be provided.		
TRAIL SYSTEM MANAGEMENT FOR MINIMIZING SOCIAL AND ENVIRONMENTAL IMPACTS		
Required Actions	Status	Comments
○ Analyze effects of recreational trail use on natural resources.	Not Done	
○ No motorized trail use would occur within Glebe Park with the exception of a GPAC approved snowmobile trail route.	Done	
○ Where environmental damage has occurred the area should be immediately closed and evaluated until such time as it determines such adverse effects can be mitigated.	Has not happened	
○ Integrate recreational trail management into municipal and county wide restoration efforts such as watershed analysis, riparian restoration, habitat management, emergency fire plans, forest management and other resource management activities.	Not Done	
○ Conduct an appropriate level of analysis to ensure all recreational trails use and location are in compliance with all applicable laws and municipal policies.	Not Done	
○ Use the best available science in making land management decisions.	Not Done	
○ Use a variety of public involvement techniques (surveys, newspaper notices etc) during the development, re-development and decommissioning of recreational trails.	Some progress	Have held public forum to solicit input into future of Park
○ Restore native woodland or wetland plantings along the trail to minimize the use of pesticides, control noxious weeds, and enhance natural species abundance and biodiversity for enhanced user experience.	Not Done	
○ Incorporate trail standards and guidelines for a variety of trail uses such as walking, hiking and skiing within the elements of a well integrated trail system	Not Done	
○ Undertake a comprehensive (current) inventory of all flora and fauna within Glebe Park. *	Not Done	
○ Identify, support and encourage recreational trail research	Not Done	



MUNICIPAL FUNDING FOR TRAIL SYSTEM MANAGEMENT

Required Actions	Status	Comments
○ Survey trail stakeholders in year one to determine needs for recreational trail management and report findings. *	Some progress	Have held public forum to solicit input into future of Park
○ Ensure municipal funds are allocated annually for parkland operation and management.	Some progress	Municipality has allocated some money to GPAC each year.
○ Write grant applications with partners to obtain more funds	Not Done	
○ Seek funding and in-kind support from businesses	Not Done	
○ Make use of outside expertise and labour to help plan, design, or construct and maintain trails.	Some progress	Have used Ontario and Stewardship Rangers
○ Encourage tour operators, outfitters, camps, resorts, bicycle shop owners and other interested businesses to become more involved in Glebe Park	Not Done	
○ Ensure funds raised by trail organizations for trails within Glebe Park are retained and managed by these organizations and reflect “the spirit” of this strategy.	Done	
○ Investigate the possibilities of raising funds from a variety of other sources.	Not done	

INVENTORY AND MONITORING

Required Actions	Status	Comments
○ Collect and assess present data (such as present type of trails, length of trails, use) and determine information needs related to the expansion of more multi use recreational trail activities and collect this information.	Not done	
○ Identify data collection techniques to be used for example, aerial or satellite photography or the use of volunteers or GPS or GIS applications.	Not done	
○ Coordinate inventory and monitoring activities with other ongoing program activities such as volunteer trail maintenance	Not done	
○ Prepare monitoring Plan, which will include the type of data to monitor recreational use and its impacts on the land in Glebe Park.	Not done	



○ Collect present use data *	Not done	
○ Enhance existing ski trails to become more walking/hiking friendly. *	Not done	
MUNICIPAL PROTECTION AND CONFLICT RESOLUTION		
Required Actions	Status	Comments
○ GPAC and the municipality will develop policy and regulations to support the Glebe Park Trail Strategy.	Not done	
○ Create a Glebe Park Policy book and make available for review.	Not done	
○ Encourage compliance with existing and new regulations/policies.	Not done	
○ Review and assess compliance with provincial and federal legislation relating to laws related to trails.	Not done	
○ Review current insurance coverage to ensure there is sufficient liability coverage.	Not done	
○ Request <i>current</i> copies of liability insurance coverage for any special event or by any organized trail club before authorizing use of the park.	Unknown	
○ Ensure there is at least 2 million dollars of General Liability Insurance coverage for injuries or damage to property suffered by 3 rd party through use, maintenance or sponsorship of trails. *	Unknown	
○ Explore establishing a TRAIL WATCH system including a telephone number to give citizens convenient and timely method for reporting trail abuses.	Not done	
○ Encourage the local snowmobile club to continue their Trail Warden efforts along the section of trail traversing Glebe Park.	Not done	
○ Incorporate information about regulations, penalties, consequences for irresponsible behaviour, and potential impacts to resources from inappropriate use and the subsequent loss of use areas should be incorporated into outreach programs	Not done	



TRAIL MANAGEMENT AND REGULATORY GUIDANCE

Required Actions	Status	Comments
○ Review current provincial laws and municipal by-laws with the intent of developing comprehensive trail management regulations.	Not done	
○ To ensure trails are free from danger and undertake regular trail inspections and action as required.	Done	Forest rehabilitation was conducted in forest adjacent to college
○ Issue land use permit to each trail organization and each recreational trail use.	Done	Landowner agreements are in place
○ New or expanding trail development needs to comply completely with the “Procedures for Community-based trail Planning and development initiatives”.	Not done	
○ Establish new trails for Sculpture Trail.	Not done	
○ Develop a Risk Management Plan for the trails in Glebe Park.”	Not done	

PROGRAM MANAGEMENT AND REGULATORY GUIDANCE

Required Actions	Status	Comments
○ Establish a Glebe Park trail manual.	Not done	
○ Expand the role of the museum by providing more educational/interpretative information/programs about recreational trails.	Not done	
○ The log buildings should be moved closer to the museum property.	Not done	
○ Promote Special Events in the park.	Not done	
○ Minimize trail user conflicts.	Done	
○ Use of certain college parking area for Glebe Park users with appropriate signage.	Some progress	Parking areas being utilized; more signage required
○ Prepare a list of present and future annual maintenance needs	Not done	



○ Determine who will do what, in order to maintain these trails.	Not done	
SIGNS, MAPS, AND OTHER PUBLIC INFORMATION		
Required Actions	Status	Comments
○ Evaluate the existing maps of Glebe Park to determine mapping deficiencies and inconsistencies.*	Not done	
○ Develop maps that meet the needs of the year round users for Glebe Park *	Not done	
○ Develop standardized formats and symbols for maps and other trail publications for public and private use. *	Not done	
○ Partnering with SSFC to use GPS mapping of Glebe Park in order to keep accurate location, trail conditions and design of all existing trails.*	Not done	
○ Produce new, updated and revised trail maps.*	Not done	
○ Develop partnership with Sir Sandford Fleming College GIS Frost Campus Lindsay to complete mapping of Glebe Park and its trails.*	Not done	
○ Create a website or link on the municipality web site pages that feature Glebe Park Trails. Post info on other web sites. *	Not done	
○ Participate in the improvement of trail signage for the County of Haliburton by adopting the Trails and Tours Development Template (2001) *	Some progress	Have utilized template for kiosk design
VOLUNTEERS		
Required Actions	Status	Comments
○ Enhance opportunities for citizen involvement in trail management issues by working directly with the public, user groups, and partnership organizations.	Some progress	Held public form. Many volunteers involved with individual user groups
○ Raise the profile of the volunteers through the special recognition event.	Not done	
○ Enlist volunteers to assist in visitor contact, and monitoring of trail use in Glebe Park.	Not done	



○ Work with school groups, citizens, trail users and sporting groups for habitat improvement within right-of-way of the recreational trails.	Not done	
○ Expand the Municipality's outreach for volunteers to a broader public including the environmental community, youth groups, and non-affiliated users.	Not done	
○ Provide any volunteer accident insurance coverage for any and all volunteers. *	Unknown	Apparently Municipality is unable to provide insurance
○ Provide General Liability Insurance coverage for injuries or damage to property suffered by 3rd party through use, maintenance or sponsorship of trails. *	Unknown	
MUNICIPAL RECREATIONAL TRAIL MANAGEMENT		
Required Actions	Status	Comments
○ Establish a Glebe Park Advisory Committee. *	Done	
○ Encourage and facilitate the establishment of trail management organizations to assist in the design, construction and maintenance of the Glebe Park trail system *	Done/in progress	
○ Increase the accessibility of trails for residents and visitors. *	Some progress	
○ Provide government and other public bodies with an informed, credible voice in support of trail interest groups and individuals.*	Some progress	
○ Promote the safe and responsible use of trails.*	Not done	
○ Facilitate conflict resolution between trail user groups & trail management objectives*	Some Progress	
○ Establish a Land Use Agreement process *	Some Progress	
○ Clearly identify park boundaries. *	Not done	
○ Complete comprehensive resource inventory. *	Not done	

ANALYSIS

- *Glebe Park Trails Strategy and Action Plan* identified a number of broad guidelines for the management of a park but did not include any specific plans for the development of Glebe Park or provide costs or timelines.

- Some progress made on some actions.



- Perceived as not being very useful by Glebe Park committee and therefore not implemented fully.
- Implementation was not approved by Council.
- The plan was a trail plan not a park management plan.
- Implementation of the plan relied significantly on the participation of Ecotourism and Adventure Management program at SSFC. This program is no longer offered in Haliburton.
- Many of the suggested actions can be incorporated into a new management plan. See actions in bold type.

WORK ACCOMPLISHED DURING PAST FIVE YEARS

Each key stakeholder group was asked what work they had accomplished over the past five years.

Table 6: Past Activity in Glebe Park by Key Stakeholder Groups during Past Five Years

Group	Activity/Accomplishments	When
Glebe Park Committee	<ul style="list-style-type: none"> ○ Completion of Glebe Park Trails Strategy and Action Plan ○ Letters of agreement in place with some user groups ○ Public Forum to receive community input into future development of Park ○ Entry signs for the park were created and installed on College Drive and Museum Road ○ Direction signs installed on Highway 118 ○ An information kiosk was installed beside the College parking lot ○ Placement of “No ATV” signs ○ Toboggan Hill established ○ Improved safety of toboggan hill by installing bales 	2004 2002 – 2005 2008 2007 2007 2008 2006 2005 2008
Halbiem Neighbourhood Association	<ul style="list-style-type: none"> ○ Regular attendance at Glebe Park Committee meetings ○ Protect and advocate for interests of subdivision residents 	Quarterly Ongoing
Haliburton County Snowmobile Association	<ul style="list-style-type: none"> ○ Maintained section of trail through Park 	Annually
Haliburton Highlands Museum Board	<ul style="list-style-type: none"> ○ Maintained grounds and buildings ○ Established snowshoe trail 	Annually 2008 2004 - 2008



	<ul style="list-style-type: none"> ○ Improved signage ○ Arboretum proposal approved 	2008
Haliburton Highlands Trails & Tours Network	<ul style="list-style-type: none"> ○ HHTTN representation on committee ○ Promotion of Glebe Park and its trails 	2008 Ongoing
Haliburton Nordic Trails Association	<ul style="list-style-type: none"> ○ Gravel applied to ski trails ○ Work on drainage including new trails ○ Tree removal and clearing undergrowth with Bush Hog ○ Lighting improvements 	2008 Ongoing Ongoing
Haliburton Sculpture Forest	<ul style="list-style-type: none"> ○ Installed 9 sculptures and 2 one of a kind benches. ○ Collaborated with College on the Forest Management Plan. ○ Collaborated with College on the installation of the Kiosk and College entry sign and Sculpture Forest entry sign. ○ Collaborated with the ski club (provided funding) on the upgrading of the loop ski trail. ○ Collaborated with Rails End gallery on a temporary sculpture installation. ○ Free guided tours every Tuesday morning in the summer months for the last five years. ○ Tours for elementary and high school classes and adult groups. ○ Put in steps to assist with viewing of “Embracing Eos” ○ Familiarity tour for tourism/hospitality operators in June for the last 4 years. ○ Printed and distributed over 35,000 brochure maps ○ Maintained web site 	2004-2009 2007 Ongoing Occasionally Annually Annually Ongoing
Head Lake Trail Committee	<ul style="list-style-type: none"> ○ Sign installation ○ Contribution towards active transportation map ○ Contribution towards Highway and kiosk signage ○ Becomes a committee of Council ○ Improvements and culvert on section from museum towards snowmobile trail ○ Representation on Glebe Park Committee 	2005 2006 2006 2007 2007 2008



	<ul style="list-style-type: none"> ○ Section of trail from Museum beyond culvert and along shore of Head Lake upgraded including reduction of grade, replacement of culvert, removal rocks, and topped with screenings. ○ Gate installed at the circle at the end of the Glebe Road 	2008 2009
Municipality of Dysart et al	<ul style="list-style-type: none"> ○ Maintenance of Glebe Park ○ Support for Glebe Park Committee 	Ongoing Ongoing
SSFC - Haliburton Campus	<ul style="list-style-type: none"> ○ Installed shoreline viewing platform ○ Coordinated Forest Rehabilitation project ○ Added Sea to Sea Sculpture to campus 	2008

ANALYSIS

- Significant work in and improvements to Glebe Park have been made.
- Apparent increase of Park use may be a result of these upgrades.
- All improvements are compatible and consistent with permitted uses and suggested actions in 2004 *Glebe Park Trails Strategy and Action Plan*.

WORK PLANNED FOR NEXT 5 YEARS

Key stakeholder groups were asked to identify the work they planned to do over the next five years. See Table 7 below.

Table 7: Planned Future Development within Next Five Years by Key Stakeholder Groups

Group	Objectives	Planned Activities
Halbiem Neighbourhood Association	<ul style="list-style-type: none"> ○ Promote interests of sub-division residents 	<ul style="list-style-type: none"> ○ Will continue to serve on committee
Haliburton County Snowmobile Association	<ul style="list-style-type: none"> ○ Maintain good relations with other user groups 	<ul style="list-style-type: none"> ○ Routine maintenance ○ Respond to HTNA's request to align snowmobile trail
Haliburton Highlands Museum Board	<ul style="list-style-type: none"> ○ Continue Improve current museum facilities ○ Improve accessibility to the Museum 	<ul style="list-style-type: none"> ○ Complete Arboretum Trail ○ Maintenance and repair as required ○ Plans and costs to improve accessibility



		<ul style="list-style-type: none"> ○ No other new major infrastructure or program planned
Haliburton Highlands Trails & Tours Network	<ul style="list-style-type: none"> ○ Unknown 	<ul style="list-style-type: none"> ○ Unknown
Haliburton Nordic Trails Association	<ul style="list-style-type: none"> ○ Increase use of Glebe Park ski trails ○ Upgrade trails to international standards ○ Attract major events to benefit community 	<ul style="list-style-type: none"> ○ Ski race development – OFSSA, OUA's ○ Obtain approval for O Cup event in 2009 ○ Upgrade trails to international standards ○ Conduct minor re-routing of trail ○ Improve drainage (culverts, gravel) ○ Maintain open area by club house ○ Draw upon local expertise in organizing and officiating ski races
Haliburton Sculpture Forest	<ul style="list-style-type: none"> ○ To expand the Sculpture Forest 	<ul style="list-style-type: none"> ○ Develop and implement annual work plan ○ Install one sculpture per year along existing trails particularly Head Lake Trail ○ Do landscaping around sculptures ○ Major event, e.g. conference, exhibition
Head Lake Trail Committee	<ul style="list-style-type: none"> ○ To complete the development of the Head Lake Trail 	<ul style="list-style-type: none"> ○ Improve signage ○ Improve entrance to Trail - visually, limit access to ATV's ○ Complete trail development within Glebe Park, i.e., parallel to snowmobile Trail ○ Improve drainage on trail slope from museum
Municipality of Dysart et al		<ul style="list-style-type: none"> ○ Encourage the Glebe Park committee to monitor interest groups to work together and to oversee major projects that come forward ○ Maintain what we have ○ Maintain committee to resolve issues and address concerns of the public ○ Encourage greater utilization in the summer
SSFC - Haliburton Campus	<ul style="list-style-type: none"> ○ Continue to be an active partner 	<ul style="list-style-type: none"> ○ No major plans ○ Determine need for more forest management



		re health and safety ○ Constructing building in parking lot
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ANALYSIS

- Amount of work planned is modest and generally maintains status quo.
- Amount of work planned reflects need for a management plan. This intended work will provide the basis for a 2010-2015 plan.
- Work planned appears to be compatible and consistent with permitted uses and suggested actions in *2004 Glebe Park Trails Strategy and Action Plan*.

FUTURE DEVELOPMENT

The following table summarizes the suggestions for future development received during the September 2008 public forum and interviews with Committee Members. It does not include specific actions from the *2004 Glebe Park Trails Strategy and Action Plan*. An assessment of interest and need is provided and is based on the frequency of responses (in brackets) and the Consultant's analysis and interpretation.

Table 8: Suggestions for Future Development

	Suggested Development	Interest/Need	Possible Actions
Use	○ Vision for park	○ Medium/high	
	○ Better understanding of current use	○ Medium/high	<ul style="list-style-type: none"> ○ Conduct research on trail use through U-links or other means ○ Confirm designated uses
	○ Promote use of park (2)	○ Medium/high	<ul style="list-style-type: none"> ○ Develop and implement a communications and marketing plan ○ Put park information on Municipal and key stakeholder group web sites ○ Produce and distribute printed materials ○ Establish trail kiosk at Museum entrance
	○ Increase use of park (3)	○ High/high	<ul style="list-style-type: none"> ○ Determine feasibility, suitability and compatibility of more snowshoeing and hiking trails and new mountain biking trails.



	o Better maintenance of park (3)	o Medium/high	o Develop a maintenance plan
	o Enforcement of park	o Low/medium	o Develop and implement enforcement policy and plan
	o Restrict unauthorized motorized use	o High/High	
	o Better use of buildings - club house, outbuildings	o Medium /medium	
	o More recreation activities for children and families e.g., picnicking, playground, baseball diamond, swimming	o Medium /unknown	o Determine feasibility, suitability and compatibility playground, picnic area, baseball diamond
	o Promote ethical use of park	o Low/medium	
	o Improve winter walking (3)	o Medium/medium	
Attributes/ attractions	o Upgrade of existing trails (3)	o High/high	o Upgrade ski trails to international standards (2) o Extend ski trails beyond park boundaries
	o Develop more snowshoeing trails (4)	o High/medium	
	o Expansion of trail system for summer use (6)	o High/medium	o Complete Arboretum Trails
	o Development of more walking and hiking trails (8)	o High/medium	o Complete Head Lk Tr. section (2) o Create loop trails wherever possible o Develop and implement a plan for new trail development o Surface all hike trails with same material
	o Development of more snowshoeing trails (4)	o High/medium	o Develop Head Lake Trail as part of snowshoeing trail



	<ul style="list-style-type: none"> ○ Development of mountain biking (5) ○ Renovation of museum (2) ○ Long term protection and maintenance of natural and recreational values, uses and areas 	<ul style="list-style-type: none"> ○ High/high ○ Med /medium ○ Med/high 	<ul style="list-style-type: none"> ○ Develop and implement Forest Management Plan to define future forestry activities ○ Plant more trees in open area
Infrastructure	<ul style="list-style-type: none"> ○ Better and more consistent year round signage (5) ○ Interpretive signage (2) 	<ul style="list-style-type: none"> ○ High/high 	<ul style="list-style-type: none"> ○ Develop and implement signage plan for Park
	<ul style="list-style-type: none"> ○ Improve aesthetics (3) ○ Upgrade both entrances to be more welcoming and functional (2) 	<ul style="list-style-type: none"> ○ High/high 	<ul style="list-style-type: none"> ○ Conduct clean up ○ Develop and implement landscaping plan for Park ○ Improve or move outbuildings used by HNTA ○ Removal of old electrical wires in the forest ○ New gates at entrances
	<ul style="list-style-type: none"> ○ Enhanced access to lake (3) 	<ul style="list-style-type: none"> ○ Med /medium 	<ul style="list-style-type: none"> ○ Repair and enhance viewing platform (2)
	<ul style="list-style-type: none"> ○ Improve accessibility (2) 	<ul style="list-style-type: none"> ○ Med /high 	<ul style="list-style-type: none"> ○ Make Glebe Road more pedestrian friendly
	<ul style="list-style-type: none"> ○ More washroom facilities 	<ul style="list-style-type: none"> ○ Med /medium 	
	<ul style="list-style-type: none"> ○ More parking (2) 	<ul style="list-style-type: none"> ○ Med /medium 	<ul style="list-style-type: none"> ○ Improve parking at museum entrance
	<ul style="list-style-type: none"> ○ Better lighting (5) 	<ul style="list-style-type: none"> ○ High/high 	<ul style="list-style-type: none"> ○ Develop and implement lighting plan for Park
	<ul style="list-style-type: none"> ○ More recreation facilities for children and families e.g., playground, picnic area, ball diamond, swimming area (2) 	<ul style="list-style-type: none"> ○ Med /unknown 	<ul style="list-style-type: none"> ○ Develop and implement Plan for other recreational amenities and services ○ Develop swimming area (2)



			○ Acquire picnic tables
	○ More pet friendly	○ Low/low	
Governance	<ul style="list-style-type: none"> ○ Clarify and strengthen role of committee ○ Engage/solicit/establish organization(s) to be responsible for snowshoeing, hiking, mountain biking (3) 	<ul style="list-style-type: none"> ○ High/high ○ Medium/high 	<ul style="list-style-type: none"> ○ Develop and approve a terms of reference ○ For example, Dysart, Trails and Tours, Head Lake Trail Committee
Other	○ More resources for developing and maintaining park	○ Low/high	<ul style="list-style-type: none"> ○ Explore all possible sources of revenue and in-kind support ○ Increase annual budget ○ Develop and implement a resource development plan to raise funds
	○ Confirm/establish designation as a park (4)	○ High/low	
	○ Better information and maps	○ Low/high	○ Using GIS, identify and GPS all aspects of park and create maps
	○ Ongoing consultation and engagement of community	○ Med/medium	
	○ Insure liability coverage	○ Low/high	○ Develop landowner agreements and liability with adjacent landowners to cover existing portions and possible trail extensions
	○ Recognize volunteers	○ Medium/high	

ANALYSIS

- The suggestions for improvements to Glebe Park reflect the need for a management plan. The suggested actions will need to be further evaluated, prioritized and incorporated into the 2010-2015 plan.
- The nature and scope of recommendations for future development indicate a strong interest in moving beyond the status quo and further developing the park to more fully realize its potential.
- Interest in further trail development for hiking, mountain biking and snowshoeing is higher than interest in developing other recreational features such as a baseball diamond, and playgrounds



FINANCES AND RESOURCE DEVELOPMENT

An understanding of the finances associated with Glebe Park is essential for future planning and development.

INVESTMENTS - 2004-2009

Key stakeholder groups were asked to provide financial information pertaining to their activities in Glebe Park including their annual budget allocation for the Park, actual expenditures, in-kind contributions, and revenues. The total investment (\$ and – in-kind) in Glebe Park by key stakeholder groups, individually, and collectively, has been calculated.

Table 9: Glebe Park Finances

Key stakeholder group	Annual Glebe Park Budget	Revenues	Expenditures	In-kind Contribution	Capital assets associated with Park	Total Investment in Glebe Park
Halbiem Assoc						
2005	\$0	\$0	\$0	\$180	\$0	\$180
2006	\$0	\$0	\$0	\$180	\$0	\$180
2007	\$0	\$0	\$0	\$180	\$0	\$180
2008	\$0	\$0	\$0	\$180	\$0	\$180
2009	\$0	\$0	\$0	\$180	\$0	\$180
Sub-Total	\$0	\$0	\$0	\$900		\$900
HCSA						
2005	n/a	\$0	\$1,900	\$180	n/a	\$2,080
2006	n/a	\$0	\$2,000	\$180	n/a	\$2,180
2007	n/a	\$0	\$2,200	\$180	n/a	\$2,380
2008	n/a	\$0	\$2,200	\$180	n/a	\$2,380
2009	n/a	\$0	\$1,800	\$180	n/a	\$1,980
Sub-Total	\$0	\$0	\$10,100	\$900		\$11,000
Museum						
2005	\$0	\$0	-	\$1,200	n/a	\$1,200
2006	\$0	\$0	-	\$1,250	n/a	\$1,250
2007	\$0	\$0	-	\$1,300	n/a	\$1,300
2008	\$0	\$0	-	\$1,350	n/a	\$1,350
2009	\$0	\$0	-	\$1,350	n/a	\$1,350
Sub-Total	\$0	\$0	\$1,000	\$6,450		\$7,450
HHTTN						
2005	n/a	\$0	n/a	\$180	n/a	\$180
2006	n/a	\$0	n/a	\$180	n/a	\$180
2007	n/a	\$0	n/a	\$180	n/a	\$180
2008	n/a	\$0	n/a	\$180	n/a	\$180
2009	n/a	\$0	n/a	\$180	n/a	\$180
Sub-Total	\$0	\$0	\$0	\$900		\$900



Key stakeholder group	Annual Glebe Park Budget	Revenues	Expenditures	In-kind Contribution	Capital assets associated with Park	Total Investment in Glebe Park
HNTA						
2005	n/a	\$15,200	n/a	\$180	n/a	\$180
2006	n/a	\$15,200	n/a	\$180	n/a	\$180
2007	n/a	\$15,200	n/a	\$180	n/a	\$180
2008	n/a	\$15,200	n/a	\$180	n/a	\$180
2009	n/a	\$15,200	n/a	\$180	n/a	\$180
Sub-Total	\$0	\$76,000	\$0	\$900		\$900
Sculpture Forest						
2005	n/a	\$38,456	\$11,090	\$180	n/a	\$11,270
2006	n/a	\$31,571	\$7,155	\$180	n/a	\$7,335
2007	n/a	\$21,371	\$11,572	\$180	n/a	\$11,752
2008	n/a	\$11,860	\$29,000	\$180	n/a	\$29,180
2009	n/a	\$37,584	\$10,500	\$180	n/a	\$10,680
Sub-Total	\$0	\$140,842	\$69,317	\$900		\$70,217
Head Lake Trail						
2005		\$0		\$2,100	n/a	\$2,100
2006		\$0		\$2,100	n/a	\$2,100
2007	\$7,000	\$0	\$7,000	\$2,100	n/a	\$9,100
2008	\$5,000	\$0	\$5,000	\$2,100	n/a	\$7,100
2009		\$0		\$2,100	n/a	\$2,100
Sub-Total	\$12,000	\$0	\$12,000	\$10,500		\$22,500
Dysart et al						
2005	\$5,500	\$0	\$9,000*	\$360	n/a	\$9,360
2006	\$5,500	\$0	\$9,000*	\$360	n/a	\$9,360
2007	\$4,600	\$0	\$8,100*	\$360	n/a	\$8,460
2008	\$4,600	\$0	\$8,100*	\$360	n/a	\$8,460
2009	\$4,400	\$0	\$7,900*	\$360	n/a	\$8,260
Sub-Total	\$24,600	\$0	\$42,100*	\$1,800		\$43,900
SSFC						
2005	n/a		-	\$180	n/a	\$180
2006	n/a		-	\$180	n/a	\$180
2007	n/a		-	\$180	n/a	\$180
2008	n/a		-	\$180	n/a	\$180
2009	n/a		-	\$180	n/a	\$180
Sub-Total	\$0	\$0	\$29,000	\$900		\$29,900
TOTAL	36,600.00	216,842.00	163,517.18	24,150.00		187,667.18

* Note: The above chart shows Dysart's expenditures exceeding their budget allocation for Glebe Park.. The Municipality, to date, has allocated \$4,000 to \$5,000 to the Glebe Park Committee each year. The additional expenditures reflect an estimate of costs incurred by the Municipality for routine maintenance in the park.



ANALYSIS

- Stakeholder groups have made a significant financial and in kind investment during the past five years
- The above information represents a minimum investment in Glebe Park. Some groups did not provide information primarily because they do not allocate funds specifically for the Park or track expenditures, contributions, and revenues.
- There is no central budget for the management of the Park. Beyond the annual allocation for Glebe Park that the Municipality provides to the Committee, Head Lake Trail, and the museum, the other key stakeholders fund projects specific to their interests and needs. There is no sharing of expenditures or revenue.

SOURCES OF REVENUE

CURRENT

The current sources of revenue for Glebe Park development include the following:

- Municipality of Dysart et al;
- License and ticket/pass revenues (HCSA, HNTA, Museum);
- Donation boxes (Sculpture Forest, HNTA); and
- Grants, e.g., Ontario Arts Council, Ontario Trillium Foundation, Haliburton County Development Corporation.

POTENTIAL

Other potential sources of revenue include the following:

- Municipality's Park Reserve Fund;
- User fees for other uses or access to the Park;
- Contributions by key stakeholder groups to a central fund;
- Events;
- Other special funding raising initiatives, e.g. adopt-a-metre; and
- Donations and gifts in kind.

KEY ISSUES AND RECOMMENDATIONS

The review, research, and consultation described previously have revealed several key issues that require action. They are as follows:



- Committee structure and function;
- Management planning;
- Resources and capacity;
- Volunteerism;
- Permitted uses;
- Information and data collection;
- Marketing and communications;
- Trail development;
- Signage;
- Facility and amenity development;
- Landscaping, lighting, and gateways; and
- Maintenance

What follows are recommendations for consideration by the Glebe Park Committee in planning for the future development of Glebe Park. See Appendix A for a summary of recommendations.

GOVERNANCE

COMMITTEE STRUCTURE AND FUNCTION

Considerations:

- The Glebe Park Committee is committee of Council and how it functions is determined by the procedures and protocols of municipal government.
- There is no Terms of Reference for the committee to define why, what, how, where, and when of governance.
- The current committee functions very well as a forum for information sharing and conflict avoidance.
- Not all current or potential park stakeholders and users are represented, e.g. hikers, mountain bikers, other adjacent neighbourhoods.

It is recommended that:

- 1. A Terms of Reference for the Committee be developed by the Committee and the Municipality.**
- 2. Recruit other provisional committee members to represent potential future uses and assist with the development of a management plan.**
- 3. Engage municipal staff responsible for park management and planning.**
- 4. Recruit a person to represent interests of Bayshore neighbourhood or expand the responsibilities of the current neighbourhood representative.**



5. Review all agreements to insure they reflect the collaborative relationships of the key stakeholders, particularly that of SSFC and Glebe Park. Also review and develop agreements with adjacent landowners to facilitate park development and possible expansion of trail system.

MANAGEMENT PLANNING

Considerations:

- Five years since writing of the *2004 Glebe Park Trails Strategy and Action Plan*.
- Limited implementation of the *2004 Glebe Park Trails Strategy and Action Plan*.
- Emerging issues and opportunities.
- Greater public interest in and use of Glebe Park.
- Supporting initiatives such as Active Transportation Plan for Haliburton and Head Lake Trail development.

It is recommended that:

6. Glebe Park committee completes a park management plan for the period of 2010-2015.
7. Review the actions in the *Glebe Park Trails Strategy and Action Plan* identified by the Consultant as particularly relevant in today's context for possible inclusion in the 2010- 2015 plan.
8. The committee holds a special meeting to develop a vision, mission, goals, and objectives for Glebe Park.
9. The park management plan include the following components:
 - a. Vision, Mission, Goals, and Objectives;
 - b. Permitted uses;
 - c. Trail Development;
 - d. Facility Development and Maintenance;
 - e. Forest Management and Resource Protection;
 - f. Marketing and Communications;
 - g. Signage;
 - h. Landscaping, Lighting, and Gateway improvements; and
 - i. Maintenance.
10. Specific objectives, actions, costs, responsibilities, and timelines will be established for the above plan components.
11. The community continues to be engaged in the planning process.



12. The Glebe Park committee itself undertakes the development of Park Management Plan and subcontracts services and expertise as required.

RESOURCES AND CAPACITY

Considerations:

- Funding is inadequate for maintaining and developing the Park to its full potential.
- There is currently \$500,000 in the Park Reserve Fund that can be accessed through resolutions of Council.
- Federal and provincial government programs are providing funding for infrastructure, trails, and healthy and active communities.
- A strong volunteer base and effort has been the key to the success of Glebe Park. Building on the existing volunteer base, a greater commitment by the Municipality and an enhanced partnership between the Municipalities and community organizations would result in more capacity to further develop the Park.

It is recommended that:

- 13. Once priorities and costs of future development and management are identified in the 2010-2015 Glebe Park Management Plan, develop and implement a resource development plan that will employ a variety of fundraising strategies.**
- 14. The Municipality of Dysart et al put a higher priority on park development and significantly increase its annual budget allocation for Glebe Park based on costs identified in the Park Management Plan.**
- 15. The Municipality of Dysart et al draw upon the Park Reserve Fund to cover annual expenditures and fund improvements.**
- 16. A campaign to recognize current volunteers and solicit more volunteers be undertaken.**

USE OF GLEBE PARK

PERMITTED USES

Considerations:

- Value of a Glebe Park as a significant natural area with the village of Haliburton that provides access to recreation trails and unique attractions such as the Sculpture Forest, the Museum and the School of The Arts.
- Strong interest in developing more trail use in the Park including mountain biking and more hiking and snowshoeing, uses that are compatible with current uses,
- Some interest in establishing other types of recreation uses such as playgrounds and a baseball diamond.



- Forestry activities have been controversial over the years.

It is recommended that:

- 17. Glebe Park be further developed to accommodate mountain biking and winter walking, and more hiking and snowshoeing.**
- 18. That access to Head Lake be maintained and further developed for viewing and recreational purposes.**
- 19. Playgrounds and baseball diamonds be established elsewhere in the Village of Haliburton.**
- 20. Develop a special events policy and encourage more special events to occur in the Park.**
- 21. A forest management plan be developed and implemented with recreation, resource protection, and forest health as primary objectives.**

INFORMATION AND DATA COLLECTION

Considerations:

- Lack of information about park use - level and type of use, needs of current and potential users.
- Need to understand suitability and compatibility of proposed/suggested “new” uses, e.g., mountain biking.
- Little information available about natural and cultural features, flora and fauna ecological functions.
- No centralized location or means to store and manage data,
- No “master” map and database.
- The Municipality has recently mapped all features of Head Lake Park.

It is recommended that:

- 22. A comprehensive inventory of all features of Glebe Park be undertaken.**
- 23. Glebe Park be the next park in the Municipality to be fully mapped and inventoried.**
- 24. All features be mapped using GPS/GIS technology; and that the data and maps be maintained by the Municipality.**
- 25. User Surveys and counts be developed and implemented to determine extent and nature of use.**

MARKETING AND COMMUNICATIONS

Considerations:

- Glebe Park, as a whole, is currently not being promoted as a destination and activity area.

It is recommended that:



26. A marketing plan to promote all attributes and attractions be developed as part of the park management plan and implemented.
27. In the short term, post general and specific information about Glebe Park on the Municipality's web site and the sites of all the key stakeholders where they exist.
28. Inform the public about the activities of the Glebe Park Committee and the planning process.

ATTRIBUTES AND ATTRACTIONS

The key attributes and attractions of Glebe Park are the Museum, Sculpture Forest, School of the Arts, and the trails. The Sculpture Forest and School of the Arts offer unique important services and unique experiences and are enjoying a high degree of utilization and visitation.

TRAIL DEVELOPMENT

Considerations:

- Existing trails and trail systems that can be expanded upon and utilized in other seasons.
- Keen interest in the community to help further develop trails for mountain biking, hiking, and snowshoeing.
- Organizations and committees such as the Haliburton Highlands Trails and Tours Network, the Haliburton Highlands Cycling Coalition, Haliburton Nordic Trails Association, and the Head Lake Trail committee could assume responsibility to manage mountain biking, hiking, and snowshoe trails.
- The Haliburton Nordic Trails Association has done an excellent job developing and maintaining a great ski trail system and attracting events to the community.

It is recommended that:

29. Conduct research to determine most effective way to integrate mountain biking into park trail system.
30. Solicit assistance of local enthusiasts, the Haliburton Highlands Cycling Coalition, and the International Mountain Biking Association to develop and maintain mountain biking trails.
31. Develop separate trails for hiking and snowshoeing to incorporate significant points of interest, avoid ski and mountain biking trails, and link to the Head Lake Trail.
32. The Head Lake Trail Committee assumes responsibility for hiking trails. This is consistent with their work in developing the Head Lake Trail as a hub with extensions, e.g., trail to Patient News.
33. The Haliburton Nordic Trails Association expands its mandate to include snowshoe trails.
34. The Haliburton Nordic Trails Association upgrade the ski trails to international standards and receive support for their efforts to bring more events to Glebe Park.



35. Complete Head Lake Trail section within Glebe Park.

MUSEUM

Considerations:

- The Museum is a valuable asset to Glebe Park and the Municipality that archives and interprets local cultural and natural heritage.
- The Museum has potential to attract more visitors to Glebe Park; conversely a well developed Glebe Park can attract more visitors to the Museum.
- The Museum is doing an effective job with the available resources and facilities.
- The Museum is dealing with significant capacity issues and infrastructure challenges.

It is recommended that:

36. Improvements be made to the Museum facility.

37. Capacity to deliver more programming and special events be increased.

38. Complete Arboretum Trail.

INFRASTRUCTURE

SIGNAGE

Considerations:

- Good signage is an important aspect of any park; it facilitates way finding, encourages users to use the park effectively and safely, and presents a image that the park is well maintained and managed.
- While some improvements have been made, signage to and within Glebe Park is inconsistent and lacking in some areas.

It is recommended that:

39. A review of all existing signage is undertaken.

40. A signage plan be developed and implemented.

41. The boundaries of Glebe Park be clearly marked and signed.



FACILITY DEVELOPMENT AND MAINTENANCE

Considerations:

- A well planned, constructed, and maintained park with appropriate amenities will attract users, insure effective and safe use of the Park, and reflects the priorities of the stakeholders.
- Entrances to a park should be welcoming, attractive, informative, and functional. It should be clear to the visitor that they arrived at a park and that there is a variety of things to do and see.
- Feedback has been received on the inadequacy of the lighting to and within Glebe Park, the appearance and utilization of outbuildings, the shoddiness of certain parts and features of the Park and the lack of certain amenities.
- Most of the parking spaces for Glebe Park users are located at SSFC. Increased use of the Park and/or SSFC could result in a shortage of parking spaces and create issues between the College and other stakeholders.

It is recommended that:

- 42. Gateways to the Park should be redesigned, landscaped and signed, and additional parking capacity provided. All gateways should be pedestrian and cyclist friendly.**
- 43. Develop and implement a landscaping plan.**
- 44. The lighting to and within Glebe Park be reviewed and a lighting plan developed and implemented.**
- 45. Review current maintenance activities, needs and capacity; and develop a maintenance plan that involves all key stakeholder groups.**
- 46. Use, function, and location of all outbuildings be reviewed with an eye to improvement and/or relocation to improve aesthetics.**
- 47. The following work be undertaken as soon as possible:**
 - a. Conduct general clean-up and maintenance;**
 - b. Remove residual and used electrical wires;**
 - c. Repair and enhance shoreline viewing platform; and**
 - d. Provide more public washroom facilities.**



NEXT STEPS

It is recommended that the next steps be as follows:

- a. Present Planning Information Report to Council;**
- b. Develop a budget and work plan for the data collection and completion of Park Management Plan;**
- c. Seek approval from Council to complete Park Management Plan;**
- d. Initiate completion of Park Management Plan; and**
- e. Undertake inventory and mapping of Glebe Park.**

SUMMARY

The information collected, summarized, analyzed and presented in this report reinforces the fact that Glebe Park is truly a valuable asset of the Municipality of Dysart et al and its community. This report provides critical information to help the Glebe Park Committee make sound decisions and produce a Park Management Plan that will guide the Park's development over the next five years.

Glenside Ecological Services Limited acknowledges and thanks all who helped with the development of this report including Glebe Park Committee members, the staff of the Municipality of Dysart et al, and interested members of the community.



APPENDICES

A. SUMMARY OF RECOMMENDATIONS

It is recommended that:

1. A Terms of Reference for the Committee be developed by the Committee and the Municipality.
2. Recruit other provisional committee members to represent potential future uses and assist with the development of a management plan.
3. Engage municipal staff responsible for park management and planning.
4. Recruit a person to represent interests of Bayshore neighbourhood or expand the responsibilities of the current neighbourhood representative.
5. Review all agreements to insure they reflect the collaborative relationships of the key stakeholders, particularly that of SSFC and Glebe Park. Also review and develop agreements with adjacent landowners to facilitate park development and possible expansion of trail system.
6. Glebe Park committee complete a park management plan for the period of 2010-2015.
7. Review the actions in the *Glebe Park Trails Strategy and Action Plan* identified by the Consultant as particularly relevant in today's context for possible inclusion in the 2010- 2015 plan.
8. The committee hold a special meeting to develop a vision, mission, goals, and objectives for Glebe Park.
9. The park management plan include the following components:
 - a. Vision, Mission, Goals, and Objectives
 - b. Permitted uses
 - c. Trail Development
 - d. Facility and Amenities Development
 - e. Forest Management
 - f. Marketing and Communications
 - g. Signage
 - h. Landscaping, Lighting, and Gateway improvements
 - i. Maintenance
10. Specific objectives, actions, costs, responsibilities, and timelines will be established for the above plan components.
11. The community continues to be engaged in the planning process.
12. The Glebe Park committee itself undertakes the development of Park Management Plan and subcontracts services and expertise as required.



13. Once priorities and costs of future development and management are identified in the 2010-2015 Glebe Park Management Plan, develop and implement a resource development plan that will employ a variety of fundraising strategies.
14. The Municipality of Dysart et al put a higher priority on park development and significantly increase its annual budget allocation for Glebe Park based on costs identified in the Park Management Plan.
15. The Municipality of Dysart et al draw upon the Park Reserve Fund to cover annual expenditures and to fund improvements.
16. A campaign to recognize current volunteers and solicit more volunteers be undertaken.
17. Glebe Park be further developed to accommodate mountain biking, and more hiking and snowshoeing.
18. That access to Head Lake be maintained and further developed for viewing and recreational purposes.
19. Playgrounds and baseball diamonds be established elsewhere in the Village of Haliburton.
20. Develop a special events policy and encourage more special events to occur in the Park.
21. A forest management plan be developed and implemented with recreation, resource protection, and forest health as primary objectives.
22. A comprehensive inventory of all features of Glebe Park be undertaken.
23. Glebe Park be the next park in the Municipality to be fully mapped and inventoried.
24. All features be mapped using GPS/GIS technology; and that the data and maps be maintained by the Municipality.
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27. In the short term, post general and specific information about Glebe Park on the Municipality's web site and the sites of all the key stakeholders where they exist.
28. Inform the public about the activities of the Glebe Park Committee and the planning process.
29. Conduct research to determine most effective way to integrate mountain biking into park trail system.
30. Solicit assistance of local enthusiasts, the Haliburton Highlands Cycling Coalition, and the International Mountain Biking Association to develop and maintain mountain biking trails.



31. Develop separate trails for hiking and snowshoeing to incorporate significant points of interest, avoid ski and mountain biking trails, and link to the Head Lake Trail.
32. The Head Lake Trail Committee assume responsibility for hiking trails; this is consistent with their work in developing the Head Lake Trail as a hub with extensions, e.g., trail to Patient News.
33. The Haliburton Nordic Trails Association expand its mandate to include snowshoe trails.
34. The Haliburton Nordic Trails Association upgrade the ski trails to international standards and receive support for their efforts to bring more events to Glebe Park.
35. Complete Head Lake Trail section within Glebe Park.
36. Improvements be made to the Museum facility.
37. Capacity to deliver more programming and special events be increased.
38. Complete Arboretum Trail.
39. A review of all existing signage is undertaken.
40. A signage plan be developed and implemented.
41. The boundaries of Glebe Park be clearly marked and signed.
42. Gateways to the Park should be redesigned, landscaped and signed, and additional parking capacity provided. All gateways should be pedestrian and cyclist friendly.
43. Develop and implement a landscaping plan.
44. The lighting to and within Glebe Park be reviewed and a lighting plan developed and implemented.
45. Review current maintenance activities, needs and capacity; and develop a maintenance plan that involves all key stakeholder groups.
46. Use, function, and location of all outbuildings be reviewed with an eye to improvement and/or relocation to improve aesthetics.
47. The following work be undertaken as soon as possible:
 - a. Conduct general clean-up and maintenance;
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 - d. Provide more public washroom facilities

